



December 29, 2017

Sarah Isgur Flores  
Director of Public Affairs  
Office of Public Affairs  
Department of Justice  
950 Pennsylvania Avenue N.W.  
Washington, DC 20530-0001

**RE: FOIA Request Regarding Records of and Concerning Obama Administration Decisions to Thwart “Project Cassandra” and to Not Investigate or Prosecute Hezbollah**

Dear Director Flores:

This letter is a request (“Request”) in accordance with the Freedom of Information Act (“FOIA”), 5 U.S.C. § 552, and the corresponding department/agency implementing regulations.

The Request is made by the American Center for Law and Justice (“ACLJ”)<sup>1</sup> on behalf of itself and its members who demand accountability of our government and who are concerned about the Obama Administration’s politicization of our criminal justice and national security. The ACLJ respectfully seeks expedited processing and a waiver of fees related to this Request as set forth in an accompanying memorandum.

To summarize, this Request seeks any and all records of DOJ, DEA NSD and/or “Project Cassandra” officials/employees and any other officials communicating with DOJ, DEA, NSD and/or Project Cassandra officials/employees concerning directions to not investigate or prosecute (or what was described as “roadblocks” to investigation or prosecution of) drug trafficking or related actions by the Iranian-backed terror group Hezbollah and/or its agents, all as outlined by the Politico’s explosive report.

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<sup>1</sup> The ACLJ is a not-for-profit 501(c)(3) organization dedicated to the defense of constitutional liberties secured by law. The ACLJ regularly monitors governmental activity and works to inform the public of such affairs. The ACLJ and its global affiliated organizations are committed to ensuring governmental accountability and the ongoing viability of freedom and liberty in the United States and around the world.



## Background

Pursuant to DOJ FOIA regulation 28 C.F.R. §16.3(b), this Background addresses “the date, title or name, author, recipient, subject matter of the record[s]” requested, to the extent known.

As recently reported by the Hill: “Attorney General Jeff Sessions has ordered a review of a law enforcement effort to crack down on Hezbollah’s drug-trafficking and money-laundering operations, as well as actions by the Obama administration on the issue.”<sup>2</sup> The report continued: “Sessions ordered the Justice Department ‘to evaluate allegations that certain matters were not properly prosecuted and to ensure all matters are appropriately handled,’ the agency said in a statement obtained by The Hill.”<sup>3</sup>

As the Hill explained, “The move comes in response to a Politico report published Friday detailing how the Obama administration sought to hinder a Drug Enforcement Administration (DEA) campaign known as Project Cassandra in order to avoid derailing a nuclear deal with Iran.”<sup>4</sup>

More specifically, according to that Politico report, tellingly titled “The Secret Backstory of How Obama Let Hezbollah Off the Hook”:

In its determination to secure a nuclear deal with Iran, the Obama administration derailed an ambitious law enforcement campaign targeting drug trafficking by the Iranian-backed terrorist group Hezbollah, even as it was funneling cocaine into the United States, according to a POLITICO investigation.<sup>5</sup>

According to Politico:

The campaign, dubbed Project Cassandra, was launched in 2008 after the Drug Enforcement Administration amassed evidence that Hezbollah had transformed itself from a Middle East-focused military and political organization into an international crime syndicate that some investigators believed was collecting \$1 billion a year from drug and weapons trafficking, money laundering and other criminal activities.

Over the next eight years, agents working out of a top-secret DEA facility in Chantilly, Virginia, used wiretaps, undercover operations and informants to map

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<sup>2</sup> Max Greenwood, *Sessions Orders Review of Obama-Era Actions Involving Hezbollah*, THE HILL (Dec. 22, 2017 6:37 pm), <http://thehill.com/policy/national-security/366257-sessions-orders-review-of-obama-era-actions-involving-hezbollah>.

<sup>3</sup> *Id.*

<sup>4</sup> *Id.*

<sup>5</sup> Josh Meyer, *The Secret Backstory of How Obama Let Hezbollah Off the Hook*, POLITICO (Dec. 24, 2017), <https://www.politico.com/interactives/2017/obama-hezbollah-drug-trafficking-investigation/>.

Hezbollah's illicit networks, with the help of 30 U.S. and foreign security agencies.<sup>6</sup>

This was no low-level Hezbollah operation. Importantly, "with the help of some key cooperating witnesses, the agents traced the conspiracy, they believed, to the innermost circle of Hezbollah and its state sponsors in Iran."<sup>7</sup> But shockingly:

[A]s Project Cassandra reached higher into the hierarchy of the conspiracy, Obama administration officials threw an increasingly insurmountable series of roadblocks in its way, according to interviews with dozens of participants who in many cases spoke for the first time about events shrouded in secrecy, and a review of government documents and court records. When Project Cassandra leaders sought approval for some significant investigations, prosecutions, arrests and financial sanctions, officials at the Justice and Treasury departments delayed, hindered or rejected their requests.

The Justice Department declined requests by Project Cassandra and other authorities to file criminal charges against major players such as Hezbollah's high-profile envoy to Iran, a Lebanese bank that allegedly laundered billions in alleged drug profits, and a central player in a U.S.-based cell of the Iranian paramilitary Quds force. And the State Department rejected requests to lure high-value targets to countries where they could be arrested.<sup>8</sup>

According to individuals interviewed by Politico, "This was a policy decision, it was a systematic decision," said David Asher, who helped establish and oversee Project Cassandra as a Defense Department illicit finance analyst. "They serially ripped apart this entire effort that was very well supported and resourced, and it was done from the top down."<sup>9</sup> As such, there should exist numerous records within the DOJ, DEA, and Project Cassandra operation.

And,

They said senior Obama administration officials appeared to be alarmed by how far Project Cassandra's investigations had reached into the leadership of Hezbollah and Iran, and wary of the possible political repercussions.

As a result, task force members claim, Project Cassandra was increasingly viewed as a threat to the administration's efforts to secure a nuclear deal, and the top-secret prisoner swap that was about to be negotiated.

Monaco's former subordinate, speaking under on condition of anonymity, said the White House did not attempt to curb DEA-led efforts against Hezbollah because

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<sup>6</sup> *Id.*

<sup>7</sup> *Id.*

<sup>8</sup> *Id.*

<sup>9</sup> *Id.*

of the Iran deal. But the subordinate said the White House felt a need to balance the drug agency's interests with those of other agencies who often disagreed with it.

"The intelligence community fundamentally doubted the intel" from the DEA, the subordinate recalled. "I spent so much time trying to get them to work together."

Nonetheless, after the meeting in Tampa, the administration made it clear that it would not support a RICO case, even though Asher and others say they'd spent years gathering evidence for it, the task force members said.

In addition, the briefings for top White House and Justice Department officials that had been requested by Holder never materialized, task force agents said. (Holder did not respond to requests for comment.) Also, a top intelligence official blocked the inclusion of Project Cassandra's memo on the Hezbollah drug threat from being included in Obama's daily threat briefing, they said. And Kelly, Asher and other agents said they stopped getting invitations to interagency meetings, including those of a top Obama transnational crime working group.

That may have been because Obama officials dropped Hezbollah from the formal list of groups targeted by a special White House initiative into transnational organized crime, which in turn effectively eliminated DEA's broad authority to investigate it overseas, task force members said.<sup>10</sup>

According to the report,

[Lisa] Monaco was a particularly influential roadblock at the intersection of law enforcement and politics, in part due to her sense of caution, her close relationship with Obama and her frequent contact with her former colleagues at the Justice Department's National Security Division, according to several task force members and other current and former officials familiar with its efforts.<sup>11</sup>

According to the Politico report, the State Department has been implicated in the controversial decisions to make it more difficult for Project Cassandra to prosecute Hezbollah: "For their part, task force agents said they tried to work around the obstacles presented by the Justice and State Departments and the White House."<sup>12</sup> "And the State Department rejected requests to lure high-value targets to countries where they could be arrested."<sup>13</sup> More specifically, "under Obama, the State Department blocked an FBI-led Joint Terrorism Task Force from luring a key eyewitness from Beirut to Philadelphia so he could be arrested and turned against Safieddine Abdallah and other Hezbollah operatives in a scheme to procure 1,200 Colt M4 military-grade assault rifles."<sup>14</sup>

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<sup>10</sup> *Id.*

<sup>11</sup> *Id.*

<sup>12</sup> *Id.*

<sup>13</sup> *Id.*

<sup>14</sup> *Id.*

The report also details Project Cassandra officials complaining about how they tried to press forward “after years of seeing their cases shot down by the Justice and State departments and other U.S. agencies.”<sup>15</sup> And, according to the report, “Further complicating the picture was the role of the State Department, which often wanted to quash both law-enforcement actions and covert operations due to the political backlash they created.”<sup>16</sup> “By the end of 2012,” for example, “senior officials at the Justice Department’s National Security and Criminal divisions, and at the State Department and National Security Council, had shut down, derailed or delayed numerous other Hezbollah-related cases with little or no explanation, according to Asher, Kelly, Maltz and other current and former participating officials.”<sup>17</sup>

The Politico report also implicates the U.S. Department of the Treasury: “When Project Cassandra leaders sought approval for some significant investigations, prosecutions, arrests and financial sanctions, officials at the Justice and Treasury departments delayed, hindered or rejected their requests.”<sup>18</sup> In fact, “[o]ne Obama-era Treasury official, Katherine Bauer, in little-noticed written testimony presented last February to the House Committee on Foreign Affairs, acknowledged that “under the Obama administration . . . these [Hezbollah-related] investigations were tamped down for fear of rocking the boat with Iran and jeopardizing the nuclear deal.”<sup>19</sup>

As a result, some Hezbollah operatives were not pursued via arrests, indictments, or Treasury designations that would have blocked their access to U.S. financial markets, according to Bauer, a career Treasury official, who served briefly in its Office of Terrorist Financing as a senior policy adviser for Iran before leaving in late 2015. And other “Hezbollah facilitators” arrested in France, Colombia, Lithuania have not been extradited — or indicted — in the U.S., she wrote.<sup>20</sup>

And, the report tied together the Obama Administration’s Iran Deal with its opposition to Project Cassandra: “‘The closer we got to the [Iran deal], the more these activities went away,’ Asher said. ‘So much of the capability, whether it was special operations, whether it was law enforcement, whether it was [Treasury] designations — even the capacity, the personnel assigned to this mission — it was assiduously drained, almost to the last drop, by the end of the Obama administration.’”<sup>21</sup>

News of the DOJ review is receiving praise from Congress. For example, “Sen. Ben Sasse (R-Neb.), who voiced concern this week about the Obama administration’s reported actions regarding Project Cassandra, called the Justice Department review ‘an appropriate first step.’”<sup>22</sup>

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<sup>15</sup> *Id.*

<sup>16</sup> *Id.*

<sup>17</sup> *Id.*

<sup>18</sup> *Id.*

<sup>19</sup> *Id.*

<sup>20</sup> *Id.*

<sup>21</sup> *Id.*

<sup>22</sup> Greenwood, *Sessions Orders Review*, *supra* n. 2.



"I'm encouraged that the Justice Department recognizes that this is important and I hope that they will swiftly provide answers," Sasse said.<sup>23</sup>

### **Records Requested**

For purposes of this Request, the term "record" means "any information" that qualifies under 5 U.S.C. § 552(f), and includes, but is not limited to, the original or any full, complete and unedited copy of any log, chart, list, memorandum, note, correspondence, writing of any kind, policy, procedure, guideline, agenda, handout, report, transcript, set of minutes or notes, video, photo, audio recording, or other material. The term "record" also includes, but is not limited to, all relevant information created, stored, received or delivered in any electronic or digital format, e.g., electronic mail, instant messaging or Facebook Messenger, iMessage, text messages or any other means of communication, and any information generated, sent, received, reviewed, stored or located on a government *or private* account or server, consistent with the holdings of *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145 (D.C. Cir. 2016)<sup>24</sup> (rejecting agency argument that emails on private email account were not under agency control, and holding, "If a department head can deprive the citizens of their right to know what his department is up to by the simple expedient of maintaining his departmental emails on an account in another domain, that purpose is hardly served.").

For purposes of this Request, the terms "DOJ official" or "DOJ employee" include, but are not limited to, any person who is (1) employed by or on behalf of the Department of Justice in any capacity; (2) contracted for services by or on behalf of the Department of Justice in any capacity; or (3) appointed by the President of the United States to serve in any capacity at the Department of Justice, all without regard to the component or office in which that person serves.

For purposes of this Request, the terms "DEA official" or "DEA employee" include, but are not limited to, any person who is (1) employed by or on behalf of the Drug Enforcement Administration in any capacity; (2) contracted for services by or on behalf of Drug Enforcement Administration in any capacity; or (3) appointed by the President of the United States to serve in any capacity at the Drug Enforcement Administration, all without regard to the component or office in which that person serves.

For purposes of this Request, the terms "Project Cassandra official" or "Project Cassandra employee" include, but are not limited to, any person who is (1) employed by or on behalf of the Department of Justice, the Drug Enforcement Administration, any other agency or office, or any person not employed by any government agency or office but who was employed or contracted in any capacity to work or provide services for the Project Cassandra task force.

**For purposes of this Request, and unless otherwise indicated, the timeframe of records requested herein is January 20, 2009, through the date of receipt of this Request.**

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<sup>23</sup> *Id.*

<sup>24</sup> *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145 (D.C. Cir. 2016).

Pursuant to FOIA, 5 U.S.C. § 552, ACLJ hereby requests that the DOJ produce the following records:

1. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ Office of the Attorney General, DOJ Office of the Deputy Attorney General, DEA, NSD or Project Cassandra official or employee that are or that concern in any way communication between former Attorney General Eric Holder, former Attorney General Loretta Lynch, and/or any Office of the Attorney General or Office of the Deputy Attorney General official or employee, on one hand and any DOJ, DEA, NSD and/or Project Cassandra official or employee on the other hand that relate in any way to the direction to not investigate or prosecute Hezbollah drug trafficking actions (or what was reported as “roadblocks” to investigation or prosecution of such Hezbollah actions) as identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

2. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ Office of the Attorney General, DOJ Office of the Deputy Attorney General, DEA, NSD or Project Cassandra official or employee that are or that concern in any way communication between any DOJ or Project Cassandra official or employee, on one hand, and any U.S. Government official or employee not within the DOJ or Project Cassandra (e.g., State Department, Office of the White House, etc.), on the other hand, that relate in any way to any direction to not investigate or prosecute Hezbollah drug trafficking actions (or what was reported as “roadblocks” to investigation or prosecution of such Hezbollah actions) as identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

3. All email, text message, and/or other communications records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by DOJ attorney Lisa Monaco, that concern or relate in any way to Iran, Hezbollah, and/or Project Cassandra, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon

copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

4. All email, text message, and/or other communications records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by, on the one hand, any DOJ Office of the Attorney General, Office of the Deputy Attorney General, DEA and/or NSD official or employee and, on the other hand, former Secretary of State John Kerry or any other State Department official or employee, that concern or relate in any way to Project Cassandra, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

5. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ NSD official or employee that address or that concern in any way Project Cassandra, identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

6. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ DEA official or employee that address or that concern in any way Project Cassandra, identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

7. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ Office of the Deputy Attorney General official or employee that address or



that concern in any way Project Cassandra, identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

8. All records prepared, generated, forwarded, transmitted, sent, shared, saved, received, or reviewed by any DOJ Office of the Attorney General, DOJ Office of the Deputy Attorney General, NSD, DEA or Project Cassandra official or employee, that address or that concern in any way investigation or prosecution of drug trafficking actions by Hezbollah and/or its agents under or within the Project Cassandra mission as identified and discussed in the Background section above, including but not limited to any text messages, any record located on backup tapes, archives, any other recovery, backup, storage or retrieval system, DOJ electronic mail or message accounts, non-DOJ electronic mail or message accounts, personal electronic mail or message accounts, DOJ servers, or non-DOJ servers, and personal servers, as well as any electronic mail or message carbon copied to agency account recipients, any electronic mail or message carbon copied to non-agency account recipients, any electronic mail or message forwarded to agency account recipients, any electronic mail or message forwarded to non-agency account recipients, and attachments to any electronic mail or message.

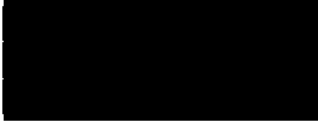
### CONCLUSION

If this Request is denied in whole or in part, ACLJ requests that, within the time requirements imposed by FOIA, your agency support all denials by reference to specific FOIA exemptions and provide any statutorily or judicially required explanatory information, including but not limited to a *Vaughn* Index.

Moreover, as explained in an accompanying memorandum, the ACLJ is entitled to expedited processing of this Request as well as a waiver of all fees associated with it. The ACLJ reserves the right to appeal a decision to withhold any information sought by this request and/or to deny the separate application for expedited processing and waiver of fees.

Thank you for your prompt consideration of this Request. Please furnish all applicable records and direct any responses to:

Jordan Sekulow, Executive Director  
Carly F. Gammill, Senior Litigation Counsel  
Benjamin P. Sisney, Senior Litigation Counsel  
American Center for Law and Justice



I affirm that the foregoing request and attached documentation are true and correct to the best of my knowledge and belief.

Respectfully submitted,

Jordan Sekulow  
Executive Director

Carly F. Gammill  
Senior Litigation Counsel

Benjamin P. Sisney  
Senior Litigation Counsel